



**LANCASTER  
CITY COUNCIL**

*Promoting City, Coast & Countryside*

# **LANCASTER CITY COUNCIL INTERNAL AUDIT CHARTER**

**TO BE PRESENTED TO AUDIT COMMITTEE 26/06/13**

PREPARED BY THE INTERNAL AUDIT MANAGER

**Revision History**

Date of this revision:

Revision Date	Summary of Changes	Version
14/11/07	Initial Draft	0.01
23/01/08	Approved by Audit Committee	1.00
06/06/13	Complete Re-draft – to take account of PSIAS requirements	1.02

**Distribution**

Name	Title
Audit Committee	Internal Audit Charter

**Approvals**

Name	Date Approved	Link to Approval Minutes	Version
Audit Committee	23/01/08	Minute 31 (2007/08)	1.00

Draft

## INTERNAL AUDIT CHARTER (Draft, June 2013)

### 1. Introduction

- 1.1 Internal Audit in local authorities is a statutory function, required under the Accounts and Audit (England) Regulations 2011. The regulations state that; “***A relevant body must undertake an adequate and effective internal audit of its accounting records and of its system of internal control in accordance with the proper practices in relation to internal control***”
- 1.2 “Proper practices” in internal audit have to date been defined as complying with the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice for Internal Audit. This provided guidelines around the management, operations, resourcing and accountability of the service, and was used as the benchmark for external auditors to determine the extent to which they could place reliance on the Internal Audit Service.
- 1.3 From 1st April 2013, a completely new standard came into operation<sup>1</sup>. This combines best practice from the global and private sector experience of the Institute of Internal Auditors (IIA), with the UK public sector expertise of CIPFA and other audit bodies in the public services. The resultant UK Public Sector Internal Audit Standards (PSIAS) will form the new benchmark against which local authority internal audit services will be assessed.
- 1.4 The Standards comprise a revised definition of Internal Auditing, a Code of Ethics for Internal Auditors working in the Public Sector and the Standards themselves. The Standards are mandatory for all internal auditors working in the UK public sector.

### 2. Definition of Internal Audit

- 2.1 The PSIAS defines internal auditing as “*an independent, objective assurance and consulting activity designed to add value and improve an organisation’s operations. It helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control and governance processes.*”

### 3. Key Organisational Roles and Relationships

- 3.1 The PSIAS require that the internal audit charter defines the terms ‘*Board*’ and ‘*Senior Management*’ in relation to the work of internal audit. For the purposes of internal audit work, the ‘*Board*’ is taken to refer to the full Council, although in practice, the Audit Committee has delegated responsibility for overseeing the work of internal audit, on behalf of full Council. ‘*Senior Management*’ is taken to refer to the Chief Executive and Service Heads.
- 3.2 The authority has adopted CIPFA’s “*Statement on the Role of the Chief Financial Officer in Local Government*”, 2010, and the associated “*Statement on the Role of the Head of Internal Audit in Public Service Organisations*”, 2011. These statements set out principles and standards for the Head of Resources (as CFO and Section 151 Officer) and the Internal Audit Manager to act in a mutually supportive way in fulfilling their statutory and professional responsibilities.
- 3.3 Internal Audit supports the Chief Executive, as Head of Paid Service, in providing high level assurances relating to the council’s strategy and governance arrangements.
- 3.4 Internal Audit also supports the Head of Governance, as Monitoring Officer, in discharging his/her responsibilities in maintaining high standards of governance, conduct and ethical behaviour.
- 3.5 The Internal Audit Manager is responsible for the effective review of all aspects of governance, risk and internal control across the full range of the Authority’s activities.

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<sup>1</sup> Public Sector Internal Audit Standards (Relevant Internal Audit Standard Setters, 2012)

- 3.6 The existence of Internal Audit does not diminish the responsibility of management to establish systems of internal control to ensure that activities are conducted in a secure, efficient, accountable and well-ordered manner.
- 3.7 Internal Audit works with, and is accountable to the council's Audit Committee, to ensure it can:
- o rely on the assurances provided by Internal Audit
  - o Rely on the assurances provided in respect of all other aspects of the Council's Governance arrangements, to enable them to perform an informed critique of the Annual Governance Statement, on behalf of the Council.

#### **4. Independence and Objectivity**

- 4.1 Internal Audit operates independently within the Council to ensure it is able to appraise the Authority's governance, risks and internal control systems in the impartial and unbiased manner essential to the proper conduct of audits.
- 4.2 To ensure this independence, Internal Audit operates within a framework that allows unrestricted access to all council officers, senior management and elected Members. As such, all Internal Audit staff have the right to access all premises, records and documentation held by the Council, its officers and Elected Members, and to seek explanations as they see necessary to effectively discharge their duties. This position is supported by the Accounts and Audit (England) Regulations 2011 (§ 6(2)).
- 4.3 The Internal Audit Manager will report in his / her own name to officers and Elected Members, as they are charged with maintaining effective governance within the organisation. The work of Internal Audit will be performed and reported in accordance with the direction and agreement of the Internal Audit Manager.
- 4.4 Objectivity is preserved by ensuring that internal audit personnel are free from conflicts of interest and do not undertake any non-audit duties. The sole exception to this is the Internal Audit Manager's role as a Deputy Section 151 Officer, which could lead to involvement in operational matters, creating a conflict of interest. Where there is a call for internal audit review and opinion on any area in which the Internal Audit Manager has fulfilled an operational role, this will be managed and reported on directly by the Principal Auditor.
- 4.5 Where internal auditors have a perceived or real conflict of interest in undertaking a particular piece of work, this will be managed through the internal audit management and supervisory process. Internal auditors are required to declare any potential conflict of interest on an annual basis, and when they are assigned a particular audit review. The work will then be reassigned to another auditor.

#### **5. Reporting Lines and Audit Reports**

- 5.1 The Internal Audit Manager reports administratively to the Head of Resources.
- 5.2 Functionally, the work of internal audit is reported in full to senior managers, Members of the Audit Committee and the external auditor by means of specific reports, and in summary form to Audit Committee via periodic monitoring and activity reports.
- 5.3 The Internal Audit Manager and Chairman of the Audit Committee have mutual direct access to each other as they consider appropriate.
- 5.4 Most internal audit assignments will result in the production of a formal report. Draft reports will be sent to the manager(s) responsible for the area under review for agreement of the factual accuracy of findings and to develop an action plan to address weaknesses in internal controls.
- 5.5 Once agreed, final reports will be copied to the relevant Service Head(s), the Chief Executive and the Head of Resources as well as Members of the Audit Committee and the external audit manager.

- 5.6 Internal Audit will report regularly on the results of its work to senior management and the Audit Committee, highlighting significant control issues and potential for improving risk management and internal control processes.
- 5.7 Whilst management are responsible for the implementation of agreed actions, follow up work will be performed of significant recommendations to ensure they are being progressed. The Audit Committee will be advised of progress with the implementation of action plans, and the Committee may seek explanations directly from the managers responsible for any delays or failure to implement.

### **6. Scope of Internal Audit Work**

- 6.1 The scope of Internal Audit covers all the Council's governance arrangements, procedures for ensuring the effective management of all significant risks and ensuring regularity in all its financial affairs, including achieving value for money.
- 6.2 Where the Council works in partnership with other organisations, the role of Internal Audit will be defined on an individual basis or agreed with the organisation through liaison with the relevant Service Head.
- 6.3 Where Internal Audit undertakes work on behalf of any other organisations, this will be determined in conjunction with the Audit Committee and in consultation with the Head of Resources, to ensure that adequate audit resources remain available to provide assurance over the council's activities. External assurance work will result in a report and assurance statement to the relevant organisation's Board and recommendations to its senior management.
- 6.4 Internal Audit may undertake consultancy work in addition to its primary assurance role and the extent of each will be set out in internal audit plans. The scope of any consultancy work will be agreed with management and will only be undertaken where resources permit without impacting on the annual assurance process. In line with the PSIAS, the Audit Committee will be advised of any consultancy work requested and performed.

### **7. Responsibility**

- 7.1 The Internal Audit Manager is responsible for:
- Developing and proposing the future strategic direction for Internal Audit within the Authority;
  - Developing an annual audit plan in the context of the strategic direction and based on an understanding of the significant risks to which the organisation is exposed;
  - Managing the provision of a complete professional internal audit service to the authority that is compliant with the PSIAS;
  - Monitoring and reporting the performance of the Internal Audit service in accordance with the documented Internal Audit Performance Management Framework;
  - Producing and reporting to Audit Committee an annual audit opinion, based on the outcomes of internal audit work conducted throughout the year;
  - Providing advice and guidance on risks and the application and development of internal controls;
  - Maintaining good working relationships with External Audit based on mutual recognition and respect, leading to a joint improvement in performance and the avoidance of unnecessary overlapping of work;
  - Assessing all matters of potential fraud or irregularity in line with the requirement of the Council's Anti-Fraud, Corruption and Bribery Policy. Internal audit will undertake investigations as necessary into such matters and advise the Statutory Officers and Audit Committee of the outcomes.

### **8. Resourcing and Staffing Matters**

- 8.1 Internal audit will be staffed according to the staffing structure as approved by the Head of Resources and advised to the Audit Committee and will aim to maintain a suitable mix of experienced and qualified staff. Adequate resources will be maintained to enable meaningful, evidenced assurances to be provided.
- 8.2 Individual training needs are established and agreed through the Employee Development and Performance Appraisal (EDPA) process along with the most cost effective means of meeting those needs. As a professional service, staff are expected to actively participate in formal Continuing Professional Development (CPD) schemes.

### **9. Ethics**

- 9.1 The PSIAS contain a Code of Ethics which is mandatory for all internal auditors in the public sector. In addition, individuals are also required to adhere to the council's Code of Conduct for Employees and the Codes of Ethics of their professional bodies, where appropriate.
- 9.2 Internal Audit has adopted the PSIAS Code of Ethics. Staff will be required to declare annually any personal interests and certify that they understand and will comply with requirements of the Code.

### **10. Limitations of Internal Audit Responsibilities**

- 10.1 In seeking to discharge the responsibilities of Internal Audit set out in §7 above, it should be noted that Internal Audit is not responsible for the following, which are the proper responsibility of management:
- Controlling the risks of the Authority;
  - Establishing and maintaining systems of internal control;
  - Determining operational policies or procedures; and
  - Preventing or detecting fraud and irregularity.